

LCAP/Budget Study Session

Irvine Unified School District

April 30, 2024

Goals and Outcomes

2024-25 LCAP Development

Components of LCAP

Educational Partner Engagement
Required Action Item Changes
Proposed Goals, Action Items, &
Progress Indicators

2024-25 District Budget

Discussion/Analysis of LCFF
Initial Budget Projections

LCAP



Purpose of the LCAP

- Align Planning and Budgeting
- Monitor Implementation of Actions
- Monitor student progress by subgroup
- Engage Educational Partners
- Ensure oversight by Board of Education

2024-25 LCAP Components

Brief Overview for Parents

*Annual Update

Plan Summary

Educational Partner Engagement

Goals, Actions, Progress Indicators

Increased/Improved Services

Expenditure Tables

Federal Addendum

Attachments

*Local Indicator Self-Reflection Report

Educational Partner

Engagement

26,704

Annual Survey

19,641 Students 5,522 Parents 1,541 Staff

1,657

LCAP Activity

1,657 Participants2,001 Thoughts39,804 Star Rankings

10

Educational Partner Groups



High Priority Themes

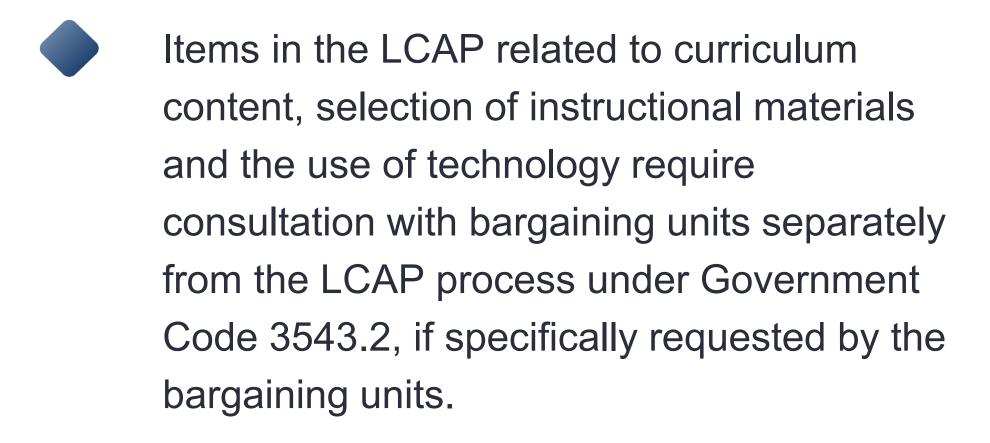
2024 ThoughtExchange



Consultation with Employee Associations as Educational Partners

- Our employees provide input into the LCAP at the school site and district level during the survey process.
- There is a duty to consult with the employee associations, ITA and CSEA, who represent our employees.
- While the LCAP process is not subject to collective bargaining, the LCAP process is typically discussed as an informational item in bargaining meetings.

Intersection of the LCAP with Collective Bargaining



Decisions made as a result of the LCAP process can have implications for collective bargaining, especially as it relates to particular issues that are negotiable by law, like class size, salary, benefits, and working conditions.



Basic

Other Student

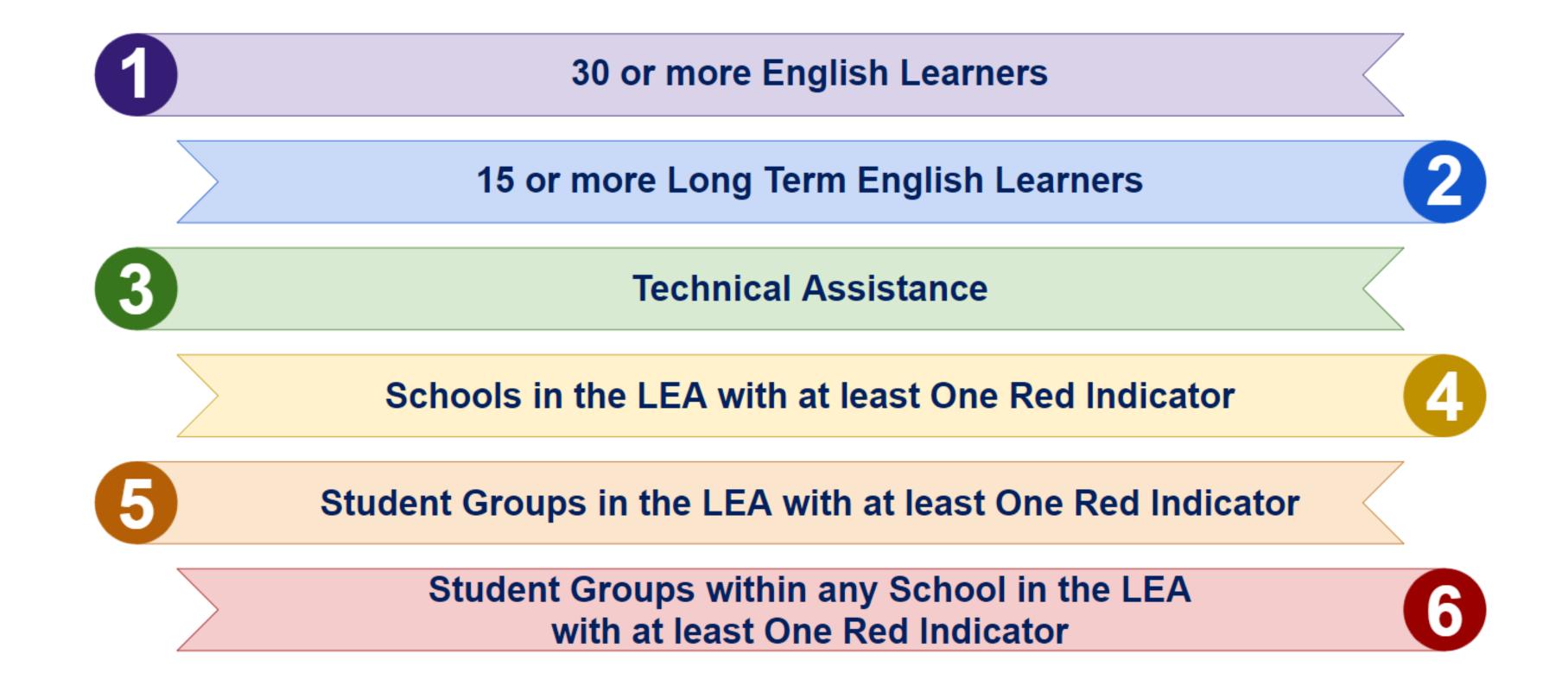
Outcomes



2024-25 LCAP Goals

- Create an engaging, inclusive school climate, and a multi-tiered system of support to ensure personal and academic growth for all students.
- Ensure all students attain proficiency in essential standards through the implementation of standards aligned, high quality instruction, assessment for learning, and instructional materials.
- Identify and mitigate barriers which may limit student access and achievement, provide additional supports as needed, and ensure equity in allocation of resources.

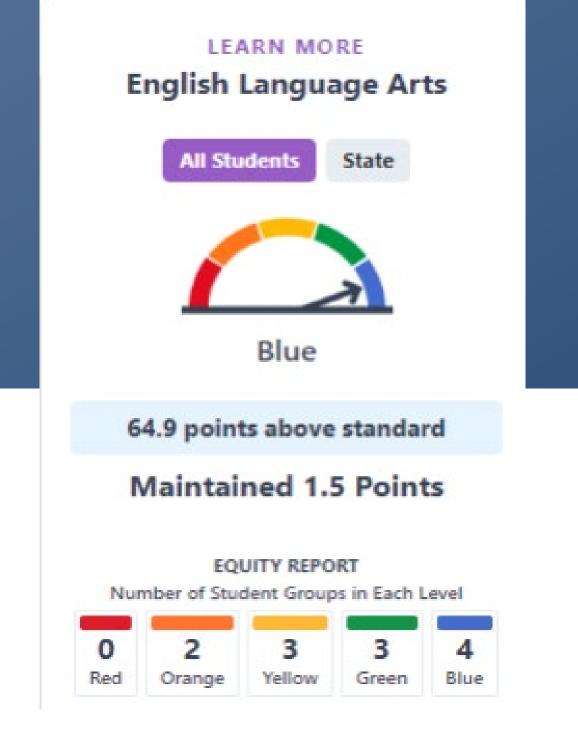
Required Action Item Changes

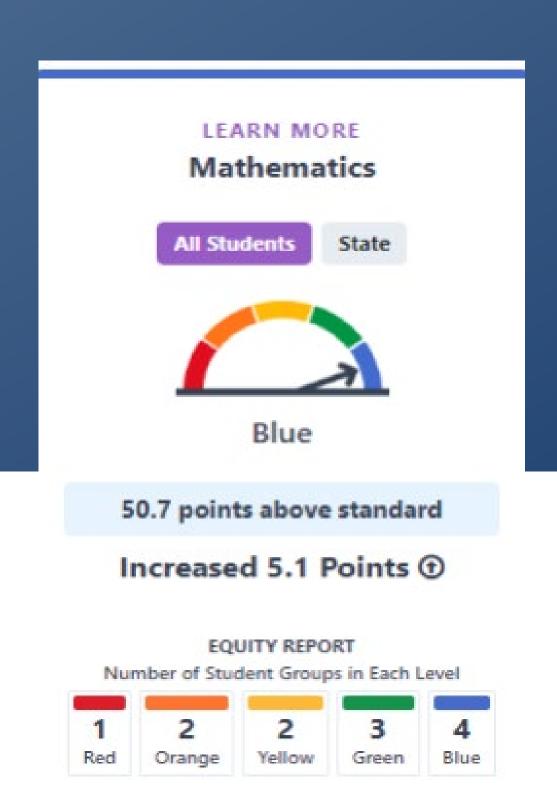


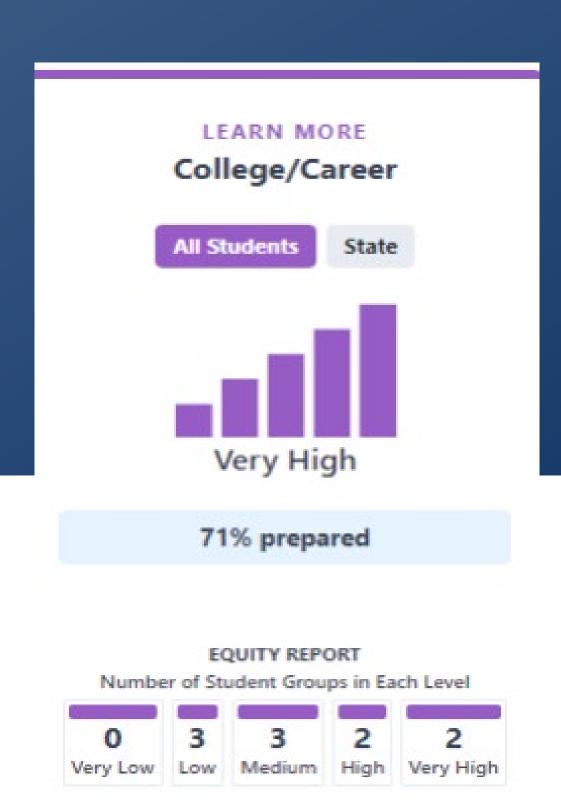


District Performance

Academic Performance



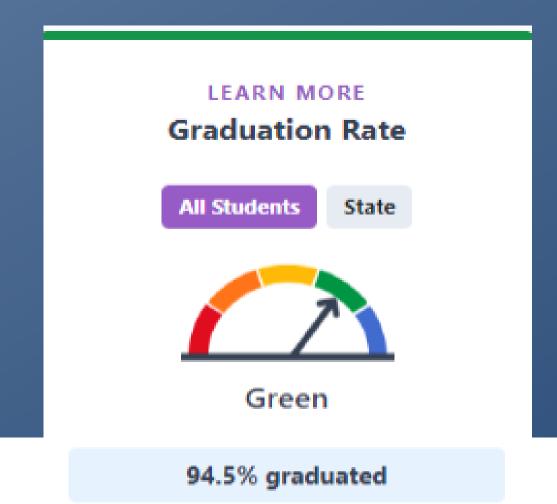




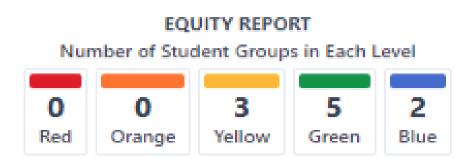


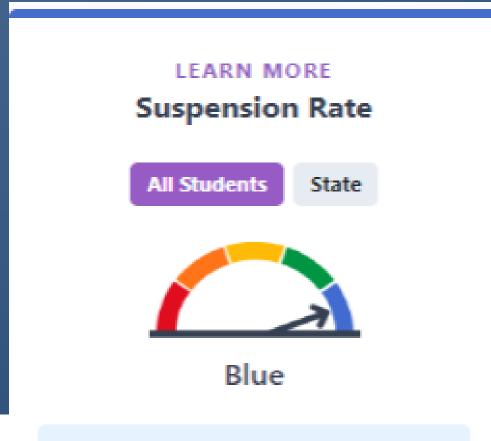
District Performance

Academic Engagement & School Climate



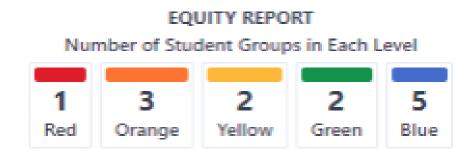


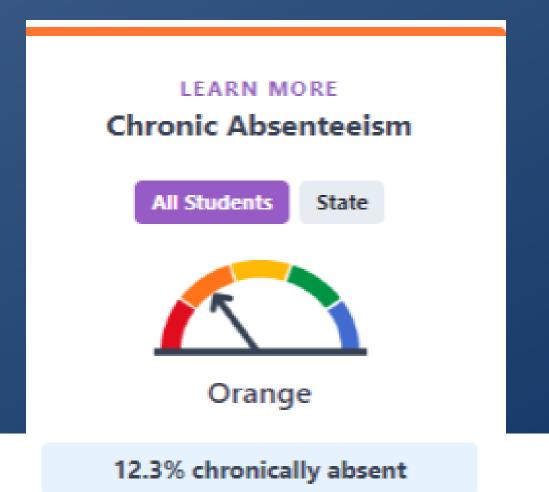




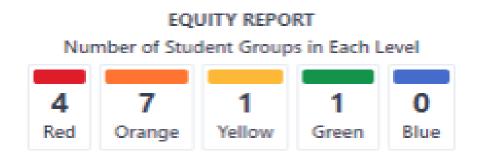
1% suspended at least one day

Maintained 0.2%





Maintained 0%





Subgroup Performance

on California Dashboard

Indicator	All Students	English Learners		Homeless	Socioeconomically Disadvantaged	Students with Disabilities	African American	American Indian or Alaska Native	Asian	Filipino	Hispanic	Hawaiian or Pacific Islander	White	Two or More Races
English Learner Progress	N/A	Yellow	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Chronic Absenteeism	Orange	Orange	Red	Orange	Red	Orange	Red	Red	Orange	Green	Orange	Orange	Orange	Yellow
Suspension Rate	Blue	Yellow	Orange	Red	Green	Orange	Orange	Blue	Blue	Blue	Yellow	Blue	Green	Blue
Graduation Rate	Green	Yellow		Green	Green	Yellow	Yellow		Blue	Blue	Green	1	Green	Green
English Language Arts	Blue	Green	Orange	Yellow	Green	Orange	Yellow		Blue	Blue	Yellow	Green	Blue	Blue
Mathematics	Blue	Blue	Red	Yellow	Green	Orange	Orange		Blue	Blue	Yellow	Green	Green	Blue
College/Career	Very High	Medium		Low	Medium	Low	Low		Very High	Very High	Medium	-	High	High

Our Approach

Multi-tiered Systems to Support our students with diverse needs

Level 1

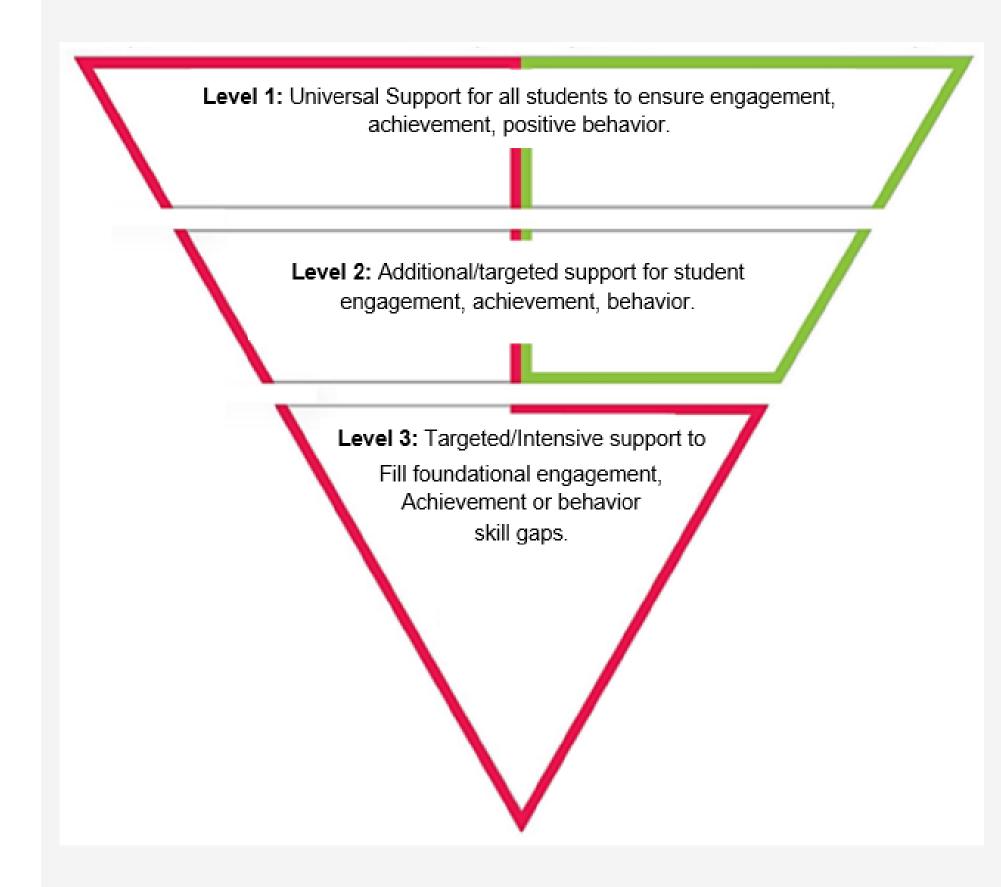
All Students

Level 2

Targeted/Strategic Some Students

Level 3

Intensive Few Students

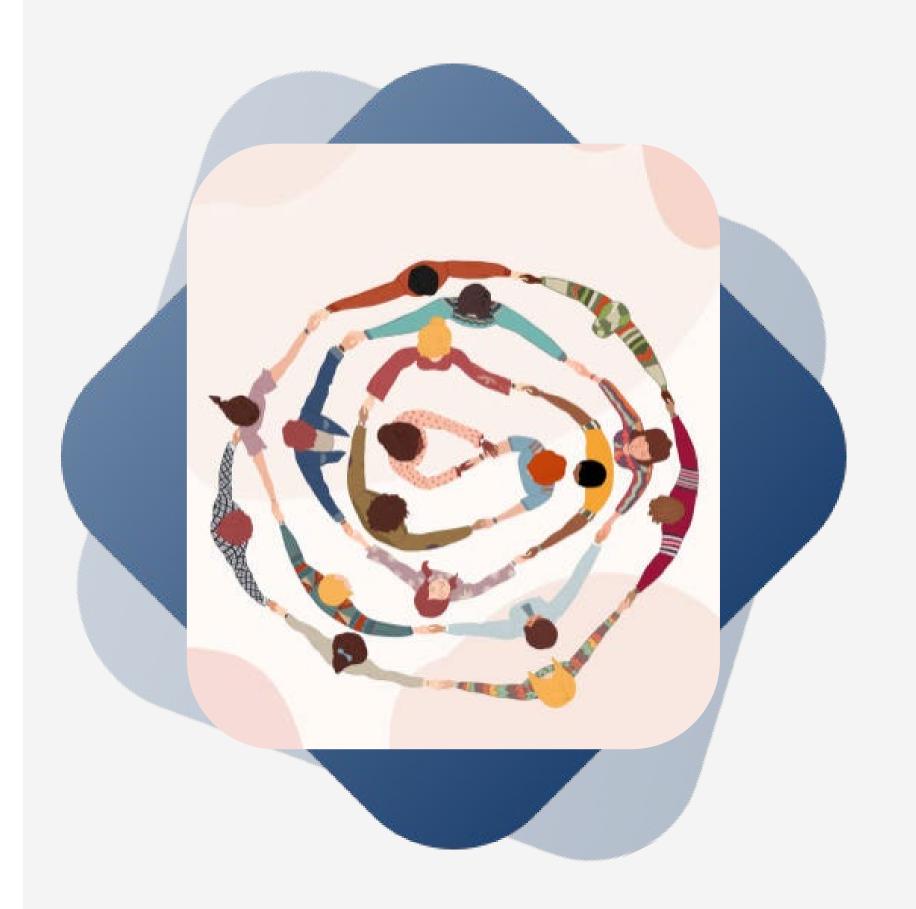


Goal 1

Progress Indicators

58 Action Items

Action Items With One-Time Funding



Goal 1 Progress Indicators

- Attendance
- Chronic Absenteeism
- MS/HS Dropout Rate
- Graduation Rate
- Suspension Rate
- Expulsion
- SBE Local Indicators
- Educational PartnerEngagement Tools



Proposed Action Items

Goal 1

Level 1- All	Level 2- Some	Level 3- Few				
Staffing: Behavior, mental wellness Base school counselor, ERC, MHS, Nurse Health Asst.	Supplemental Staffing: Behavior, mental wellness Addtl school counselor, ERC, Nurse, Health Asst; GA, PS	Intensive Staffing: SPED School Psychs, BI Specialists, ERMHS				
Behavior System Support MTSS, PBIS, CSTAG, Calm Classroom, Restorative Practices, SEL/Behavior Coach, Student Support Staff,	Strategic Behavior Support Base MHS, School Psychologists, MHW Intervention Psych, MHW TOSAs, MHW, BIs,	Intensive Behavior Support Actions Alternative to Suspension Drug/Alcohol Interventions/Everfi				
School Climate & SEL SEL Curriculum, Panorama Survey Instrument	Strategic School Climate & SEL PL - Targeted training for SPED and EL PL - Staff training-school climate and SEL	Intensive School Climate & SEL Addtl MHS, including AA/B, LGBTQ+, MKV/FY				
School Attendance/Chronic Absenteeism DO/Site collaboration, best practices, professional development	Targeted Attendance/Chronic Absenteeism Designated Coordinator, HS Support Allocations, Enhanced SARB process, Early Warning system (EduClimber)	Strategic/Intensive Attendance Support Site SART team, Targeted attendance site campaigns				
Parent Engagement Actions Parent Education Workshops, webinars with community partners	Parent Education Actions IPEP Classes, webinars with community partners	Strategic/Intensive Parent Engagement Actions Community Liaisons				
		Strategic/Intensive Support for Foster Youth DA Plan (CA/Math), Policy revisions, Staff Training, Parent Education, Intervention protocols				

Goal 2

9

Progress Indicators

27

Action Items

5

Action Items With One-Time Funding



Goal 2 Progress Indicators

- CAASPP ELA/Math Performance
- Graduation Rates
- EL Progress Toward Proficiency
- EL Reclassification Rate
- Summative ELPAC Rates
- ELPAC Participation Rates
- UC/CSU Requirements
- SBE Local Indicators
- Educational PartnerEngagement Tools



Proposed Action Items

Goal 2

Level 1- All	Level 2- Some	Level 3- Few			
Academic Intervention Academic Intervention Lead Teacher Stipends Software/Materials (ST Math, Gizmos, Delta Math)	Targeted Academic Intervention SPED Instructional Support (Goal Book), Supplemental Software (iReady, Lexia)	Intensive/Strategic Academic Intervention Tier 3 Elementary Intervention Program			
Summer School Enrichment Courses, Gr 9-12	Targeted Summer School Learning Recovery, Bridge, Credit Recovery	Intensive/Strategic Summer School ESY, ELD			
Instructional Support Curriculum TOSAs, EdTech TOSAs Student Online Assessment Program	Targeted Instructional Support SPED TOSAs, Curriculum/Instructional Materials for SPED and Language Acquisition, Ellevation	Intensive/Strategic Instructional Support English Learner/Language Acquisition TOSAs, Additional Off Ratio Sections, Instructional Aide Support, EL Site Leads/Coordinators (Stipends), EL Site Allocations, ELPAC testers/site coordinators			
Professional Learning Communities Gen Ed & SPED PLC Release Days, PLC FC	Targeted Professional Learning Prof Development-SPED and LDP	Professional Learning- Intensive GLAD training for teachers supporting English Learners			
Professional Learning Software		22			

Goal 3

9

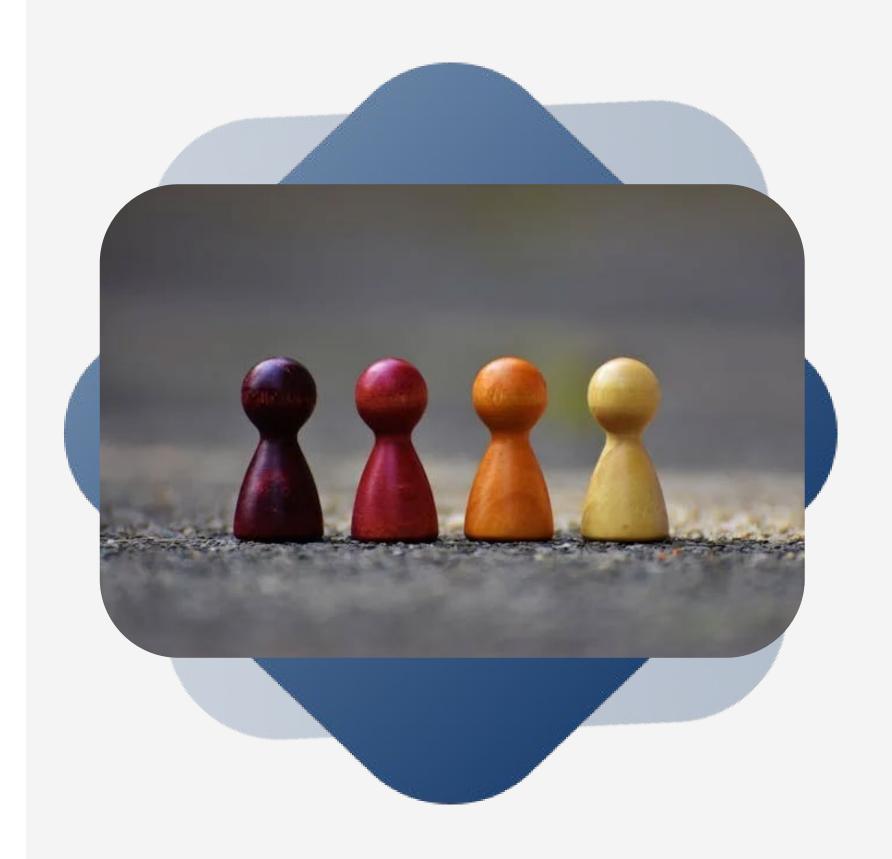
Progress Indicators

18

Action Items

5

Action Items With One-Time Funding



Goal 3 Progress Indicators

- Teachers Appropriately Assigned/Credentialed
- Access to Standards Aligned
 Materials
- School Facilities FIT Report
- Students Taking 2 or More CP Courses
- Students Taking 1 or More AP Courses
- College & Career Indicator
- CTE Pathway Completers
- A-G Requirements and CTE Courses
- SBE Local Indicators



Proposed Action Items Goal 3

Level 1- All	Level 2- Some	Level 3- Few			
Certificated Staffing General Education, Early Learning Specialist Program	Certificated Staffing Elementary TOSA Support	Certificated Staffing Special Education			
Class Size Reduction District Class Size Support	Additional Class Size Reduction Elementary, Secondary	Supplemental Materials for Language Acquisition Imagine Learning, GetReady, English 3D			
College and Career Readiness CTE Support, ROP Support, PSAT/PACT Program	Targeted College and Career Readiness AVID, Equal Opportunity Schools				
Interventions Online Tutoring Graduation Requirement Support	Targeted Interventions Intervention Programs (Before/After School) Impacted/Intervention Sections (Gr 7-12)				
Instructional Materials Textbook adoptions Adoption Materials and Supplies		25			



2024-25 Budget/LCAP

- Provide overview of State's fiscal outlook and impact on Proposition 98 funding
- Discuss Governor's January 2024-25 Budget proposal
 - Ongoing funding through the Local Control Funding Formula (LCFF)
 - One-time Categorical funding Spending Plan
- Locally Funded/Basic Aid vs. LCFF Analysis
- Discuss use of available funding in the current and subsequent budget year used to develop LCAP
- Provide financial illustration assuming allocation of available district funds
- Ongoing Challenges

State Fiscal Outlook

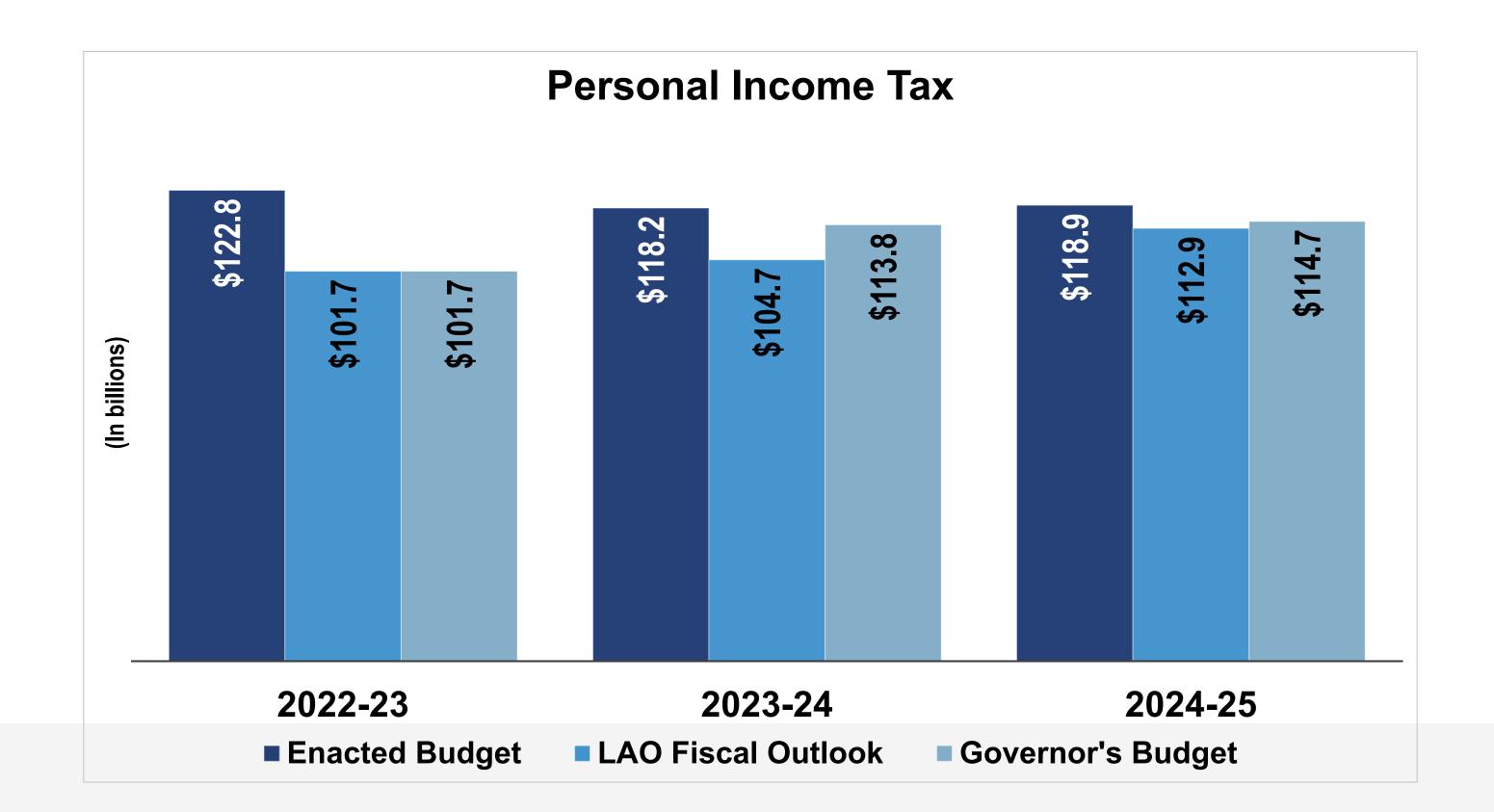
- The postponement of the 2022 Personal Income Tax (PIT) and Corporate tax filings until November 2023 resulted in a shortfall of approximately \$26 billion
- In recognition of the shortfall, the Governor's January 2024-25
 Budget proposal recognized a deficit of approximately \$38 billion
- The Legislative Analysts' Office identified a deficit of approximately \$58 billion
- The major difference in the deficits is related to the projected tax revenues in the current and subsequent years.
- As state revenues are very volatile the projected deficits continue to evolve.....

State Fiscal Outlook

- Because Proposition 98 is operating under Test 1, reduction in state revenue in current year as well as future state revenues directly impact K-12 and community college funding
- In recognition of the State's deficit, the Governor and Legislative leaders reached an agreement in early April to address \$17 billion of the impending deficit
 - Actions intended to reduce the overall deficit in advance of the May Revise
- The plan agreed upon:
 - Use approximately half of the state's reserves
 - Contains a mix of reductions, borrowings, delays, deferrals and fund shifts
 - Appears to largely spare PK-14 operational programs
 - Does reduce allocation for the School Facility Aid Program by \$500 million
 - Delays planned allocation of \$550 million for the Preschool, PK and Full-Day Kindergarten
 Facilities Grant program

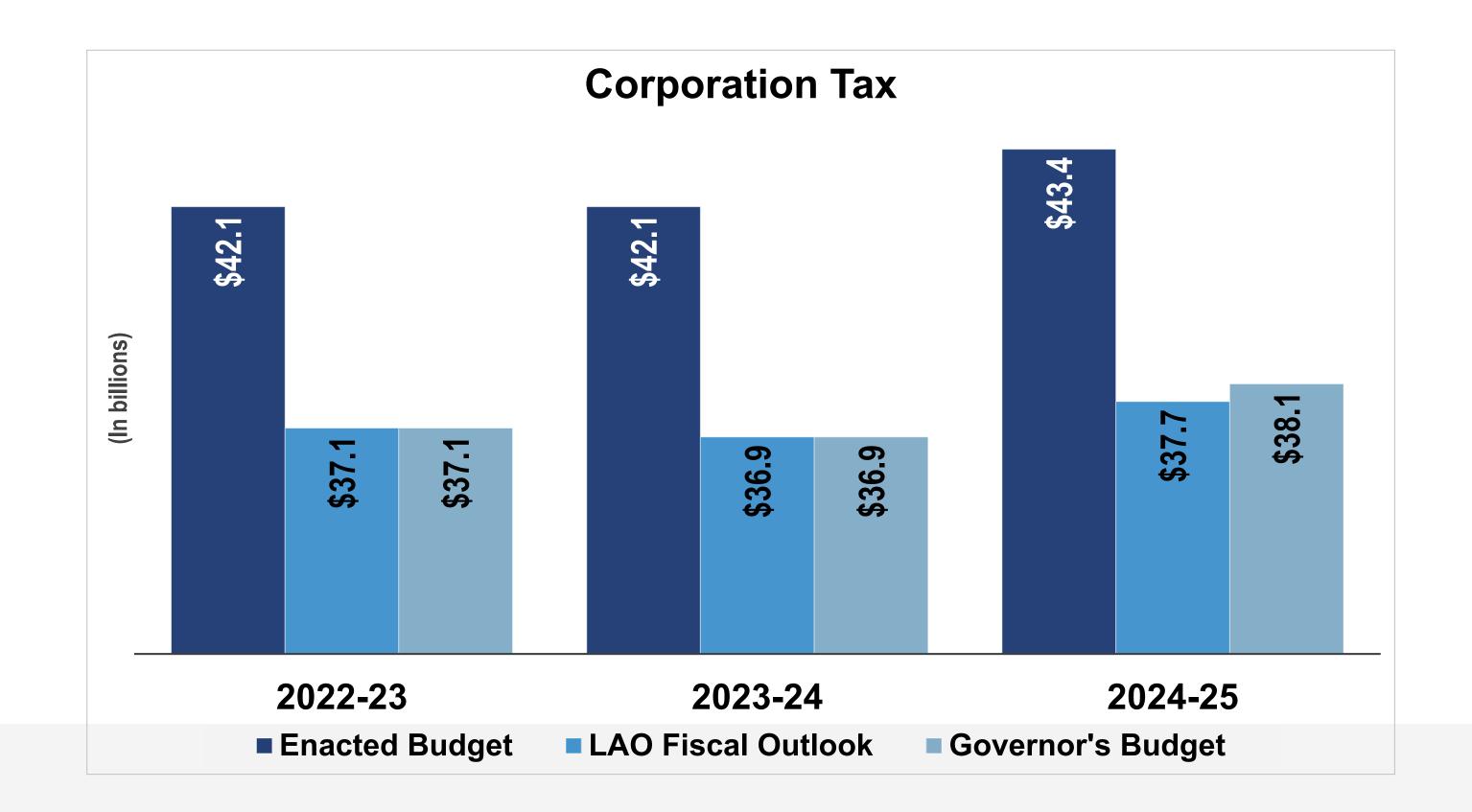


Governor's 2024-25 Budget Projections for Personal Income Tax Collections



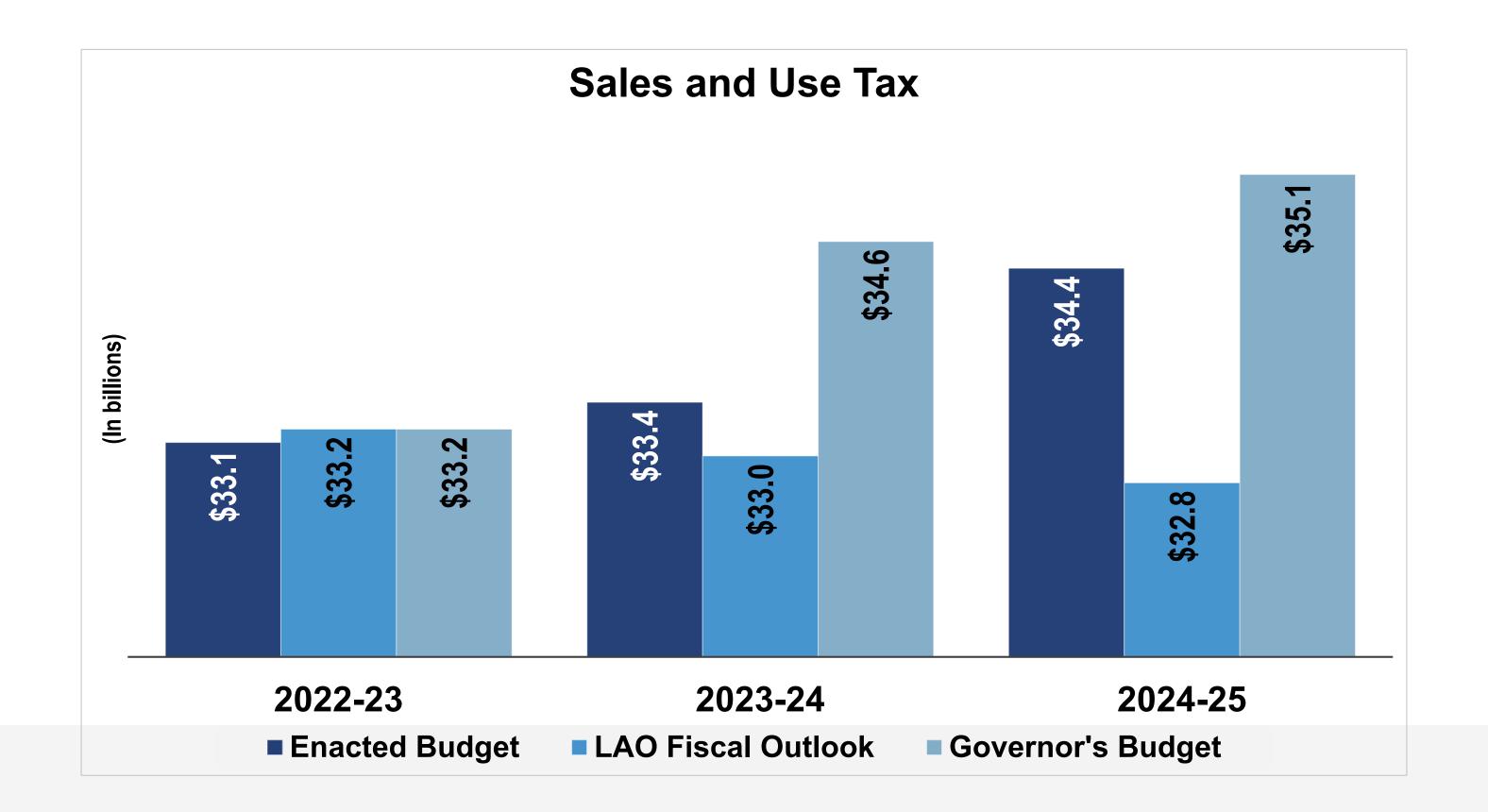


Governor's 2024-25 Budget Projections for Corporate Income Tax Collections

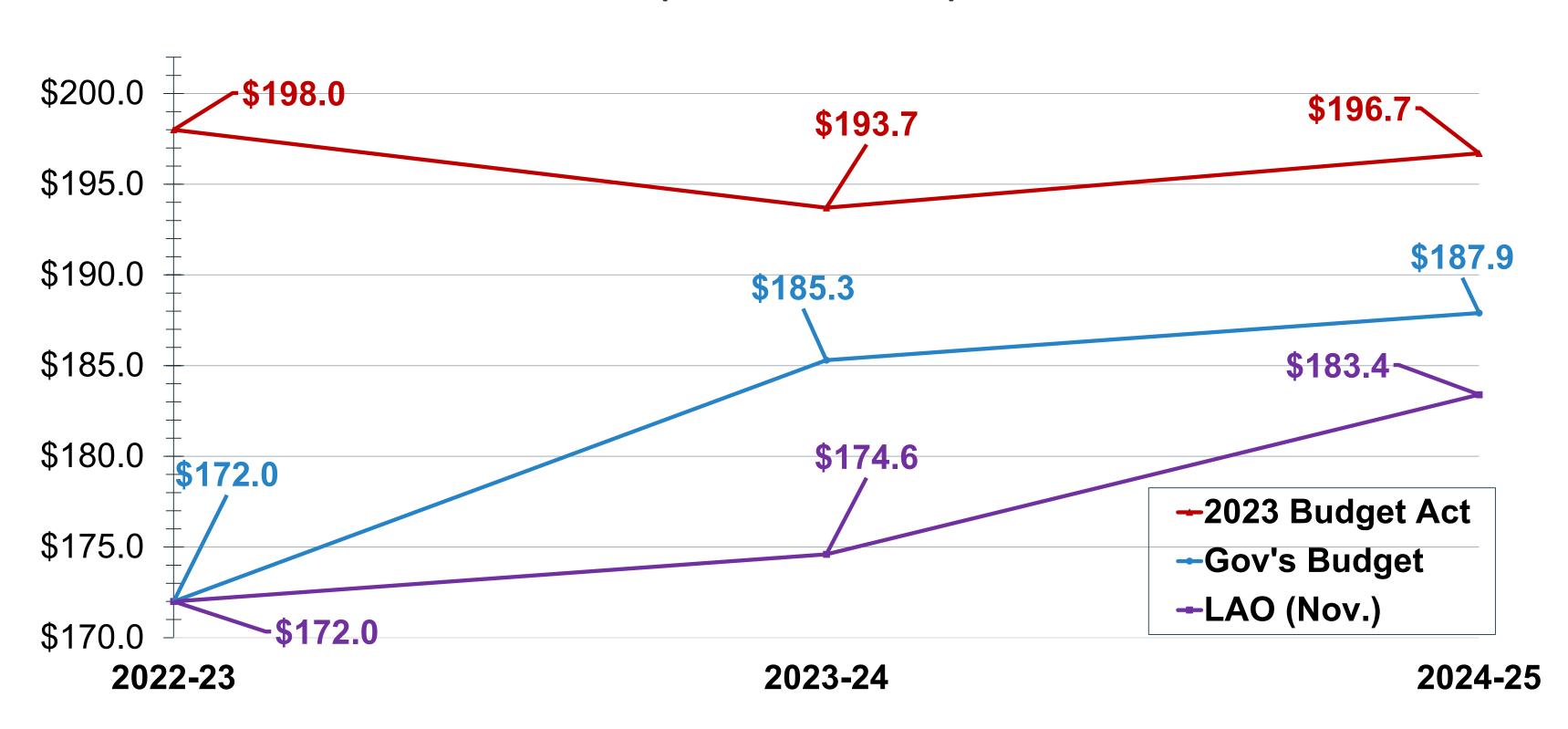




Governor's 2024-25 Budget Projections for Sales and Use Tax Collections



State General Fund (GF) Revenues Includes only revenues that affect calculation of Prop 98 minimum guarantee (Dollars in billions)



State General Fund Revenues Tracking

- Unfortunately State revenue collections are not trending in line with Governor's projections
- The Department of Finance recently reported that tax collections through March 2024 were down approximately \$5.8 billion from what was included in the Governor's January Budget Proposal
- Potentially significant negative impact on Proposition 98

2023-24 State Tax Collections In Billions

2023-24 Year-to-Date						
	Forecast	Actual	Difference	% Change		
Personal Income Tax	\$86.9	\$83.5	<\$3.4>	-3.9%		
Corporate Tax	\$26.1	\$24.7	<\$1.4>	-5.3%		
Sales and Use Tax	\$26.3	3 \$25.3 <		-3.8%		
Totals	\$125.7	\$120.1	<\$5.8>	-4.6%		

- LAO is projecting a current year shortfall of \$15.3 billion and an additional shortfall of \$8.4 billion in 2024-25
- May Revise and final budget revenue picture uncertain



Proposition 98

- Constitutional amendment approved by voters in 1988 with stated goals:
 - Establish "stable, <u>minimum</u> guaranteed funding level" for K-14
 - Receive special status during the annual budget development
 - Receive a minimum share of the State General Fund
 - Keep pace with the economy
 - Take school financing out of politics



K-14 education's share of state General Fund revenues in 1986-87 (<u>+</u>40%)

Operative test for 2024-25, and has been for the last five fiscal years

Prior-year funding adjusted for ADA and changes in per capita personal income

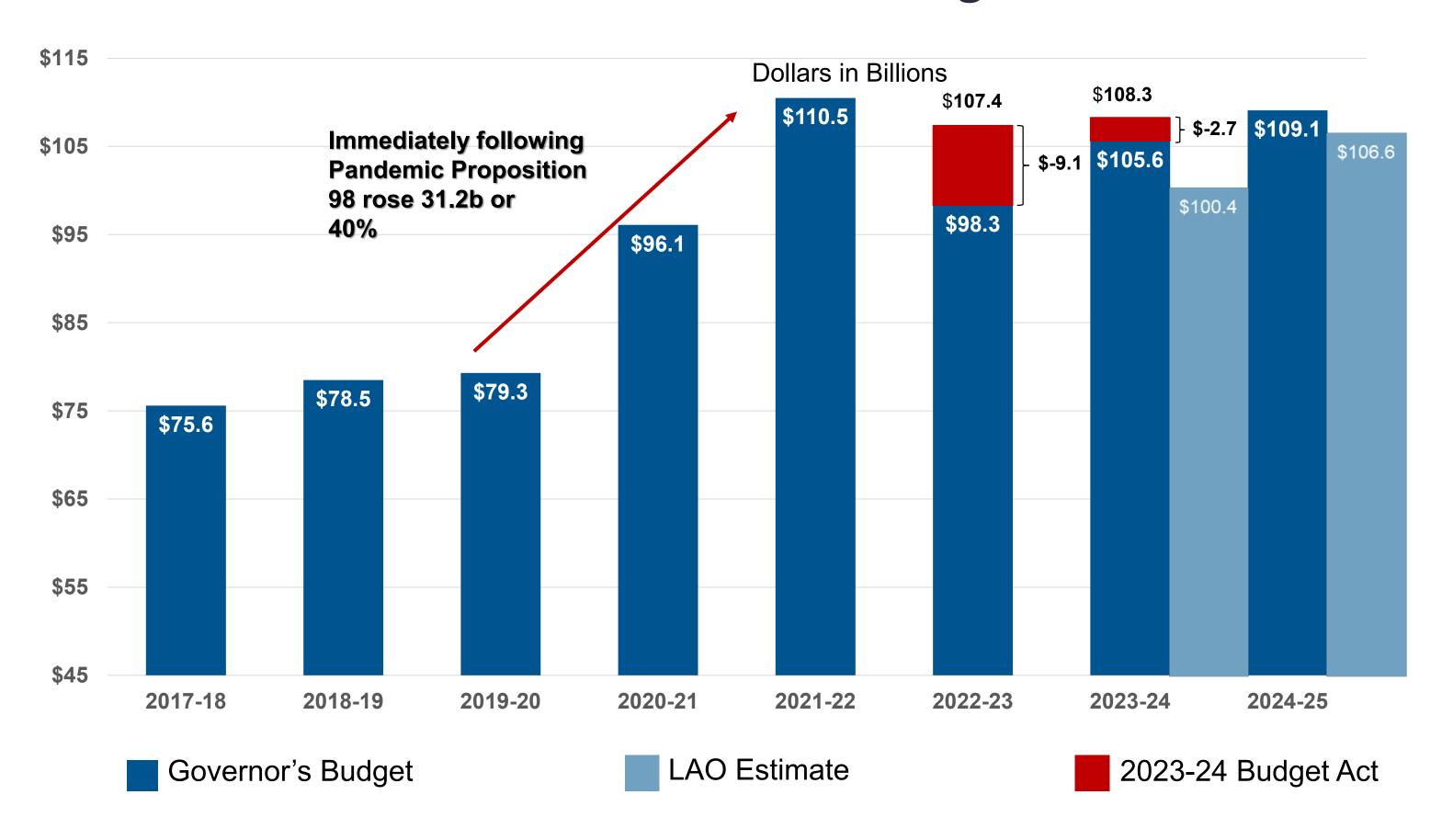
This test is usually operative in a strong economy

Prior-year funding adjusted for average daily attendance (ADA) and changes in per capita

General Fund revenue + 0.5%

Usually operative in weak economy

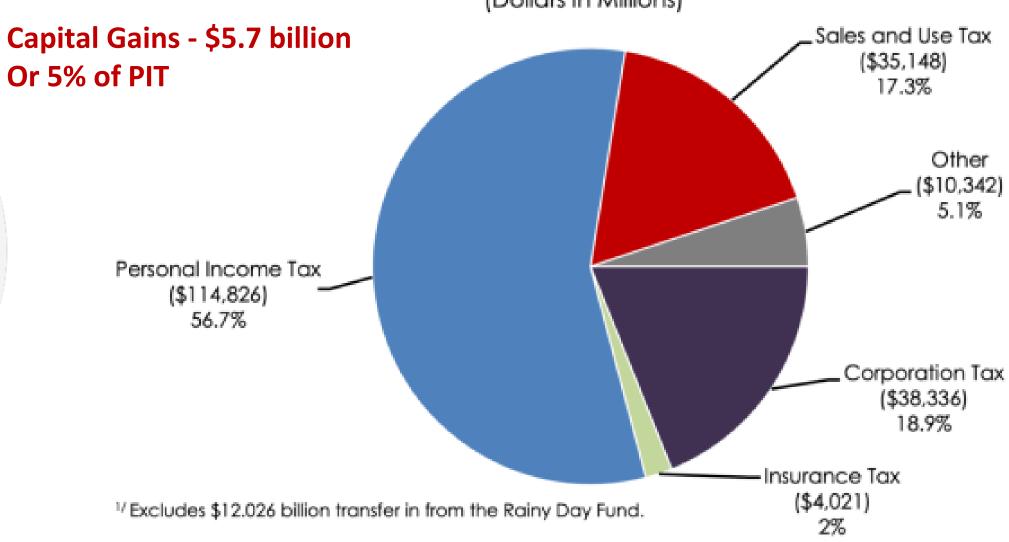
Prop 98 Funding 2024-25 Governor's Budget



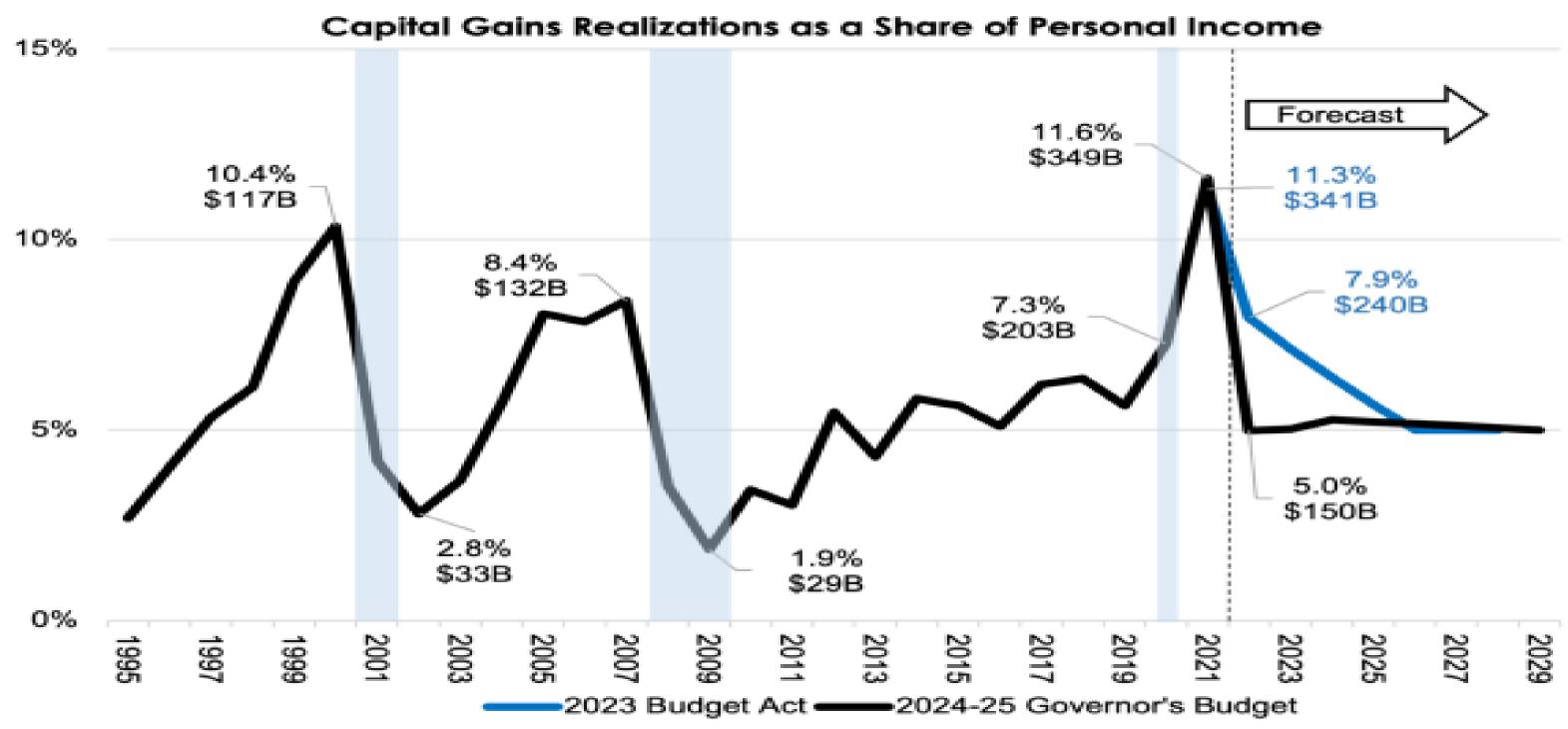


2024-25 General Fund Revenues





Capital Gains Revenue as a Percent of General Fund Tax Revenues



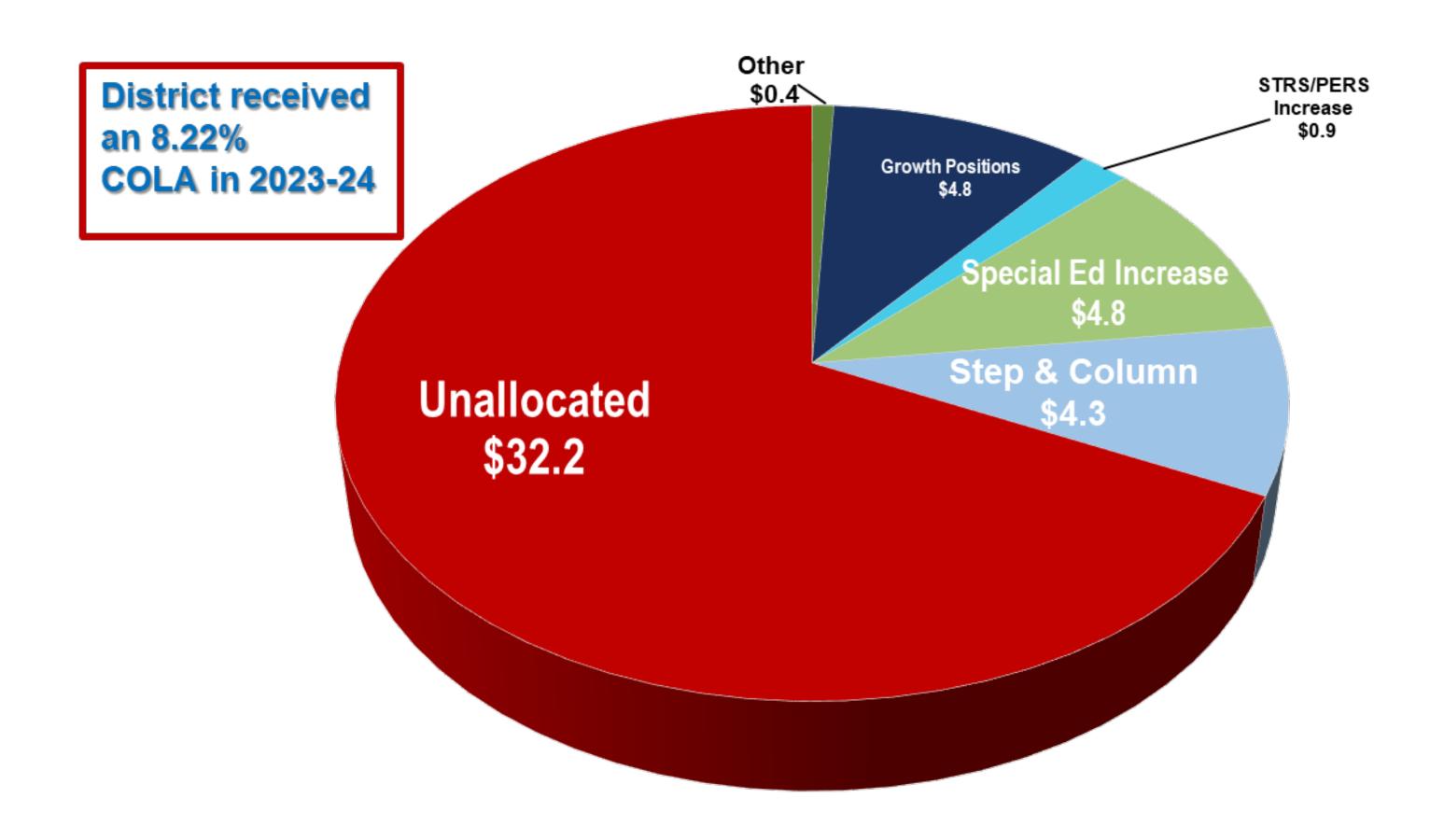
Shaded bars indicate previous U.S. recessions.

Source: California Department of Finance, 2024-25 Governor's Budget Forecast.

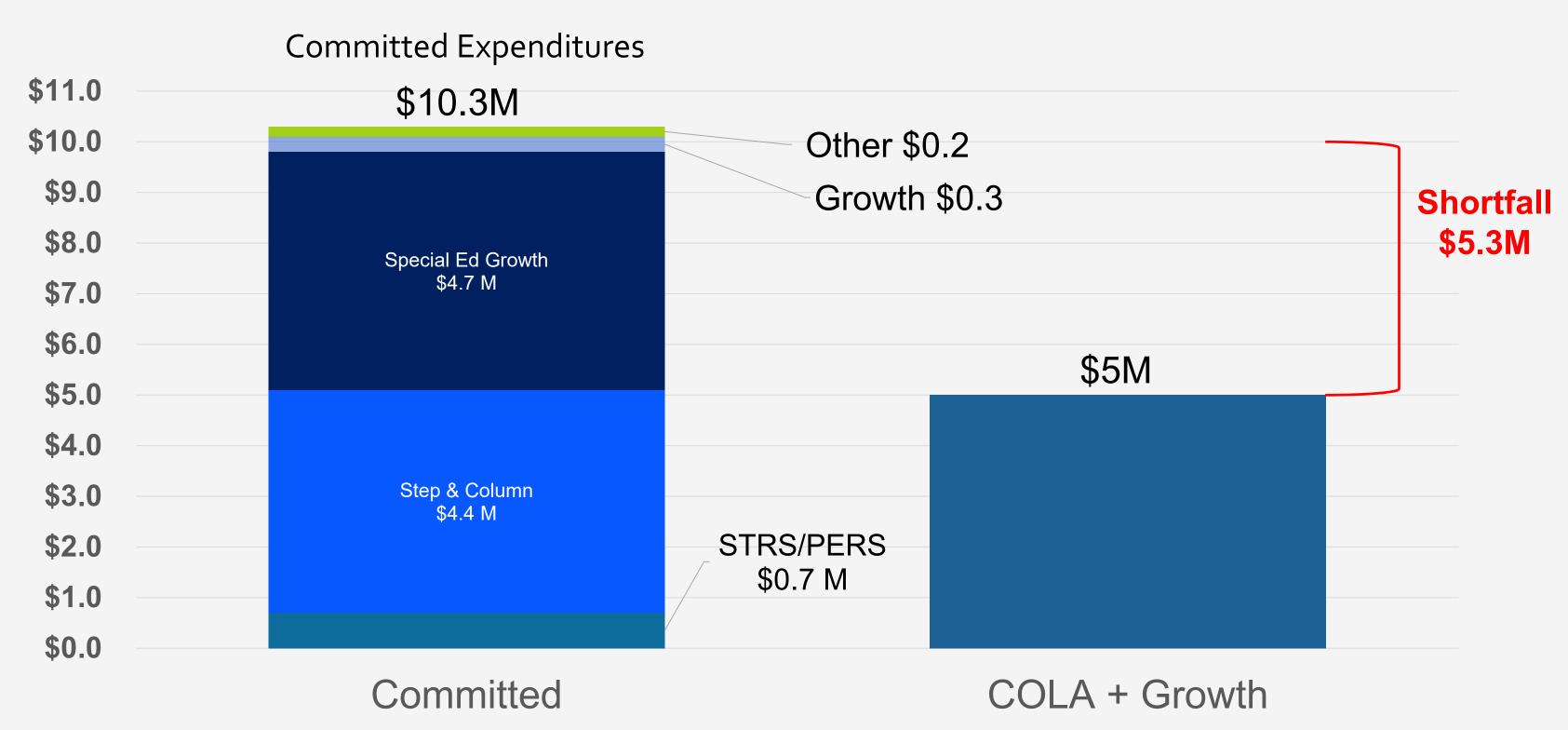
2024-25 Governor's January Proposal Highlights

- Governor's proposal essentially funds a statutory Cost-of-Living Adjustment (COLA) of 0.76% for the Local Control Funding Formula (LCFF) and most categorical programs....significant departure from recent years.
- Calculated 2024-25 COLA now set at 1.07%.....unsure what will be funded
 - 2022-23 COLA: 6.56% Augmented to 13.26%
 - ◆ 2023-24 COLA: 8.22%
 - In contrast to recent years, there are no new programs and no additional one-time funds
- The Local Control Funding Formula (LCFF) represents approximately 95% of IUSD's unrestricted funding
 - ◆ For IUSD the 0.76% COLA represents a year-over-year ongoing increase of approximately \$5 million
- This level of funding will be insufficient to pay for annual increases in expenditures related to step and column, pension costs, and special education.....

Utilization of Ongoing \$47.4 million in 2023-24



2024-25 Allocation of \$5 Million COLA & Growth (Assumes .76% COLA)



Building 2024-25 LCAP

- Utilizing input from numerous stakeholders through the LCAP process,
 IUSD has leveraged use of one-time resources over multiple fiscal years
- Approximately \$5.3 million in "one-time" investments were targeted to drop off at end of 2024
- In recognition, current year one-time resources set aside unallocated from 2022-23
- Utilization of Federal Stimulus Funds and State grants where appropriate



Budget Prioritization Focus Areas

Description	LCAP 2024-25 One-Time
Summary by Major Category:	
Goal 1	\$608,000
Goal 2	\$1,732,000
Goal 3	\$2,764,500
Total LCAP	\$5,104,500
Less: Funded with other State resources	(\$600,000)
Total Allocated	\$4,504,500
Total Available	\$5,485,500
Remainder for future LCAPS:	\$981,000

2023-24 to 2025-26 Budget Projections (illustration) Unrestricted General Fund - Assuming Workload Budget

Description	2023-24 Projected	2024-25 Projected	2025-26 Projected
Total Revenues	\$458,870,332	\$462,870,951	\$479,742,634
Expenditures	(\$347,092,048)	(\$339,836,299)	(\$346,478,056)
Salary and Benefit Increases	\$28,449,332	\$24,771,248	\$24,771,248
One-time LCAP resources		\$4,504,500	\$4,594,590
Revised Total Expenditures	(\$375,541,380)	(\$369,112,047)	(\$375,843,894)
EXCESS (DEFICIENCY)	\$83,328,952	\$93,758,904	\$103,898,740
Other Sources/Uses	(\$100,253,957)	(\$92,585,270)	(\$98,997,621)
Net Increase/(Decrease)	(\$16,925,005)	\$1,173,634	\$4,901,119

^{*}Projections based on 2023-24 Second Interim (including all salary increases) and Governor's 2024-25 January Budget Proposal.

2023-24 to 2025-26 Budget Projections (illustration) Unrestricted General Fund - Assuming Workload Budget

Description	2023-24 Projected	2024-25 Projected	2025-26 Projected
Beginning Fund Balance	\$49,593,467	\$32,668,462	\$33,842,096
Estimated Ending Fund Balance	\$32,668,462	\$33,842,096	\$38,743,215
Components of Ending Fund Balance:			
Revolving Cash/Stores	\$350,000	\$350,000	\$350,000
State Recommended Minimum Reserve - DEU	\$12,225,000	\$11,581,562	\$11,545,787
Contingency Reserve	\$5,000,000	\$5,000,000	\$5,000,000
Reserved for LCAP 2024-25	\$4,504,500		
Reserved for LCAP 2025-26	\$4,594,590	\$4,594,590	
Reserve for 2023-24 Ongoing Unspent	\$3,228,752	\$3,228,752	3,228,752
Remainder	\$2,765,620	\$9,087,192	\$18,618,676

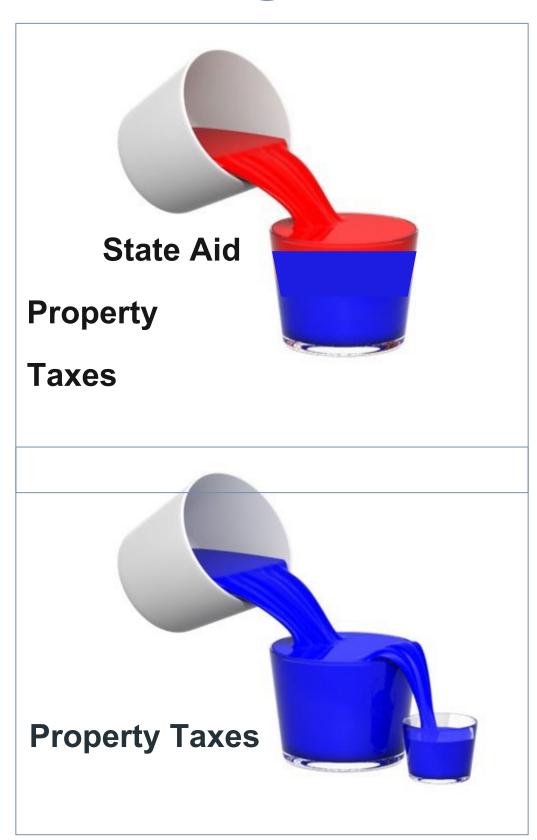
Ongoing Challenges

- The LCFF represents well over 90% of Unrestricted Revenue (for IUSD 94%), yet funding disproportionately benefits districts with high concentrations of disadvantaged students
- District-wide/State-wide Enrollment
- One-time Categorical Funding
- State revenues very volatile
 - Heavily dependent on high income earners driven largely by capital gains from the stock market
 - Inflation remains at least a temporary concern may cause stock market volatility which may impact 2023-24 State Capital Gains
- Impact of ongoing pension increases

Locally Funded/Basic Aid vs. LCFF

- There are three main factors/variables impacting when a district transitions from LCFF funding to Locally Funded
 - Annual assessed property valuation and corresponding property tax collections
 - Districtwide enrollment/Average Daily Attendance (ADA) growth
 - Statewide LCFF apportionment increases
- Analysis on when IUSD may become locally funded
 - Current enrollment/ADA projections
 - Projected Cost-of-Living Adjustments (COLA) based on Department of Finance forecasts
 - Property tax collection growth of 5%-8% annually

Locally Funded/Basic Aid District Funding Model



- IUSD is currently a LCFF funded district
- Current distribution
 - ◆ Total LCFF Funding: \$429M
 - \$347M Local Property Taxes 81%
 - \$82M State Aid
- Locally funded districts receive almost all funding from local property taxes
- Small amount from Categorical 2012-13

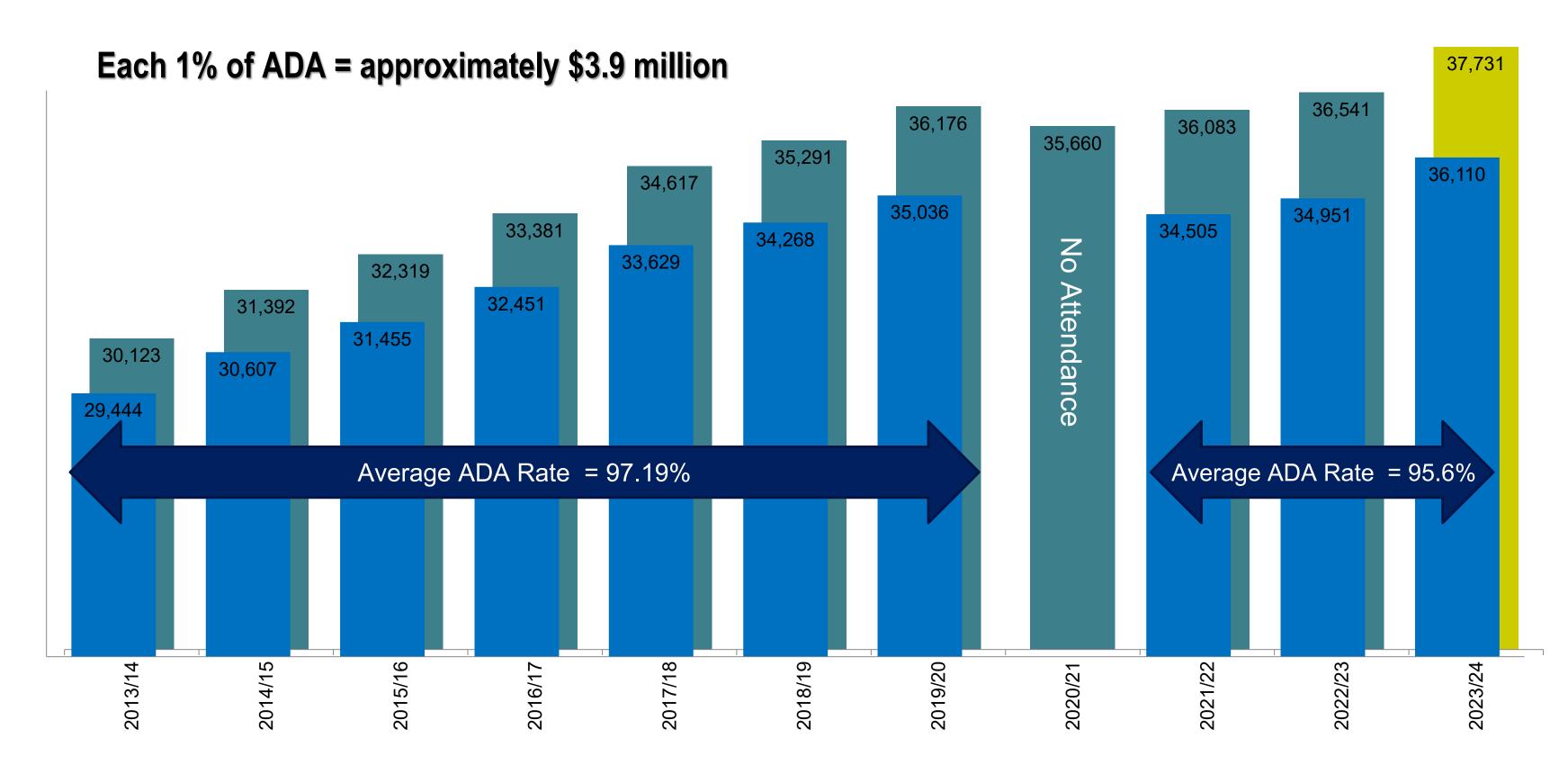
Based on current projections, IUSD will not be Basic Aid through 2027-28

Locally Funded vs. LCFF Funded

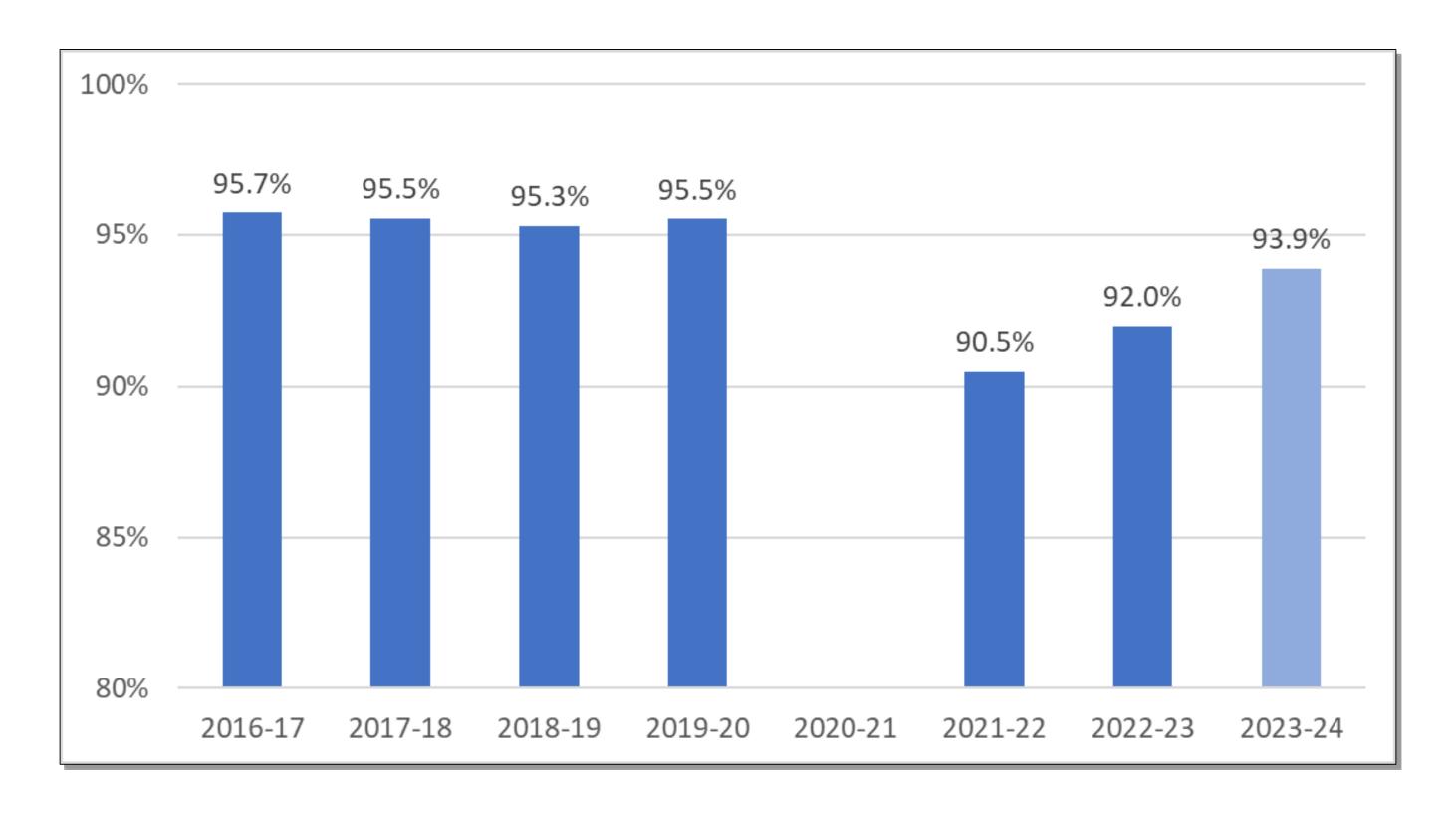




IUSD Enrollment Trends (TK-12)



Attendance-to-Enrollment Ratios Improving, But Still Below Pre-Pandemic Level



Utilization of New 2022-23 Additional One-time Funding (Approximately \$53M) – Approximately \$37.2M Remaining

Learning Recovery Emergency Block Grant Estimated Funding: \$22.1M	Arts, Music and Instructional Discretionary Block Grant Estimated Funding: \$22.2M	Other Available One-time Funds:\$8.7M
 Allowable Uses: Increase instructional learning time Implement or expand learning supports to close learning gaps Integrate pupil supports and staff support/training to address other barriers to learning Provide access to instruction for credit-deficient pupils to graduate or improve college eligibility Provide additional academic services to pupils such as diagnostic, progress monitoring, and benchmark assessments for pupil learning 	 Allowable Uses: 100% Discretionary – can be used on any operational costs Suggested additional uses: Diverse and culturally relevant book collections for school and classroom libraries Standards-aligned professional development and instructional materials Instructional materials and professional development on improving school culture COVID-19 related materials, supplies, and equipment 	 Allowable Uses: 100% Discretionary – can be used on any operational costs Funds are from department and district carryover from current and prior years Includes \$1.2 million of Educator Effectiveness Grant funded through 2025-26

Two Year Plan to Spend Remaining One-Time Funds

Description	2024-25	2025-26	Total
Additional Mental Health Support at HS	\$877,649	\$893,612	\$1,771,261
Additional Mental Health Support at MS	\$590,534	\$601,285	\$1,191,819
Additional Elementary Resource Counselors	\$2,201,217	\$2,241,003	\$4,442,220
Additional Counselor Support - Secondary	\$1,063,161	\$1082,305	\$2,145,466
Additional Mental Health Support (FRC)	\$85,985	\$87,546	\$173,531
Additional Special Education Support	\$1,639,302		\$1,639,302
Additional Nurses	\$257,281	\$261,897	\$519,178

Two Year Plan to Spend Remaining One-Time Funds

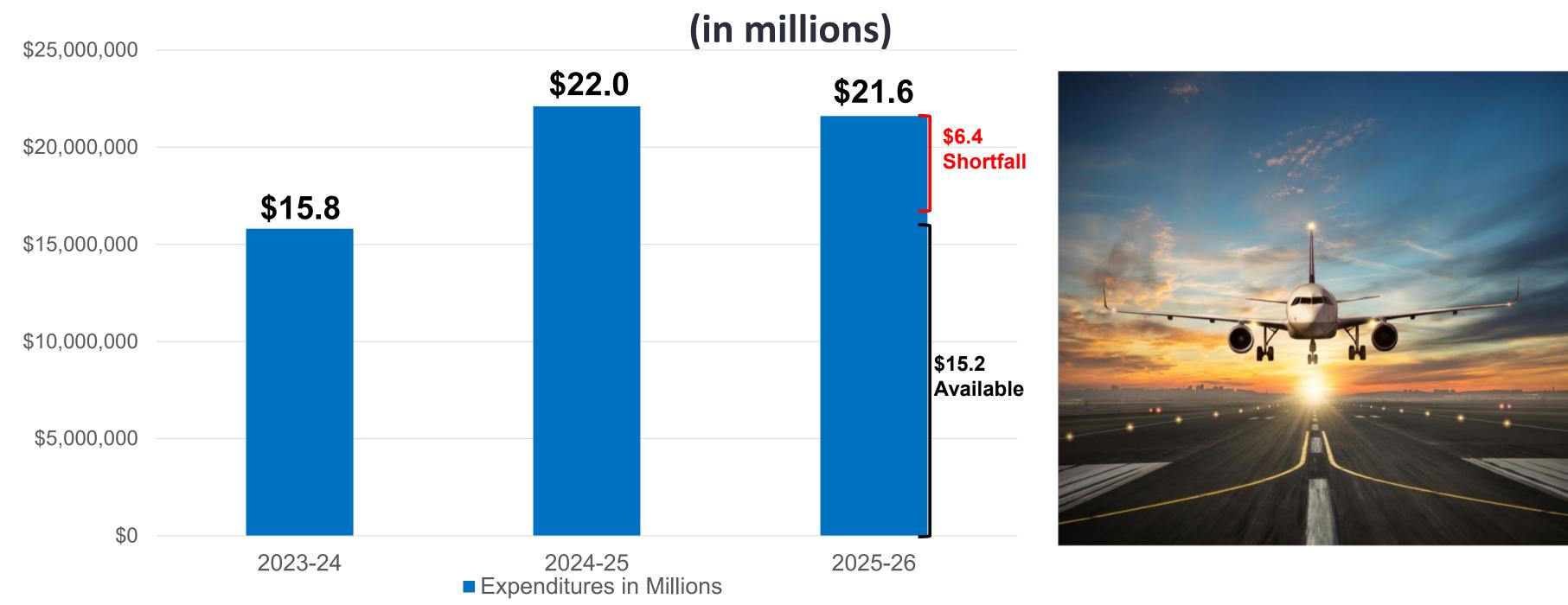
Description	2024-25	2025-26	Total
Additional staffing to lower student to teacher ratio at secondary	\$2,410,200	\$2,452,840	\$4,863,040
Additional staffing to support Tier III intervention at elementary	\$4,628,668	\$4,713,559	\$9,342,227
Advancement Via Individual Determination Program (AVID)	\$538,050	\$611,795	\$1,149,845
Summer School Extended School Year and Learning Recovery	\$2,150,000	\$750,000	\$2,900,000
Middle School extended day	\$456,818	\$465,568	\$922,386
Transition Camps - Secondary	\$120,603	\$120,603	\$241,206

Two Year Plan to Spend Remaining One-Time Funds

Description	2024-25	2025-26	Total
Software, Chromebooks, technology refresh, instructional materials (Tier III)	\$3,820,250	\$6,170,250	\$9,990,500
Campus Control Assistants	\$401,332	\$408,034	\$809,366
Stipends for Mentor Teachers and Curriculum Development	\$500,000	\$500,000	\$1,000,000
Reduced Induction Fees	\$100,000	\$100,000	\$200,000
Addition PE Support	\$135,000	\$135,000	\$270,000
Totals:	\$21,976,050	\$21,595,297	*\$43,571,347

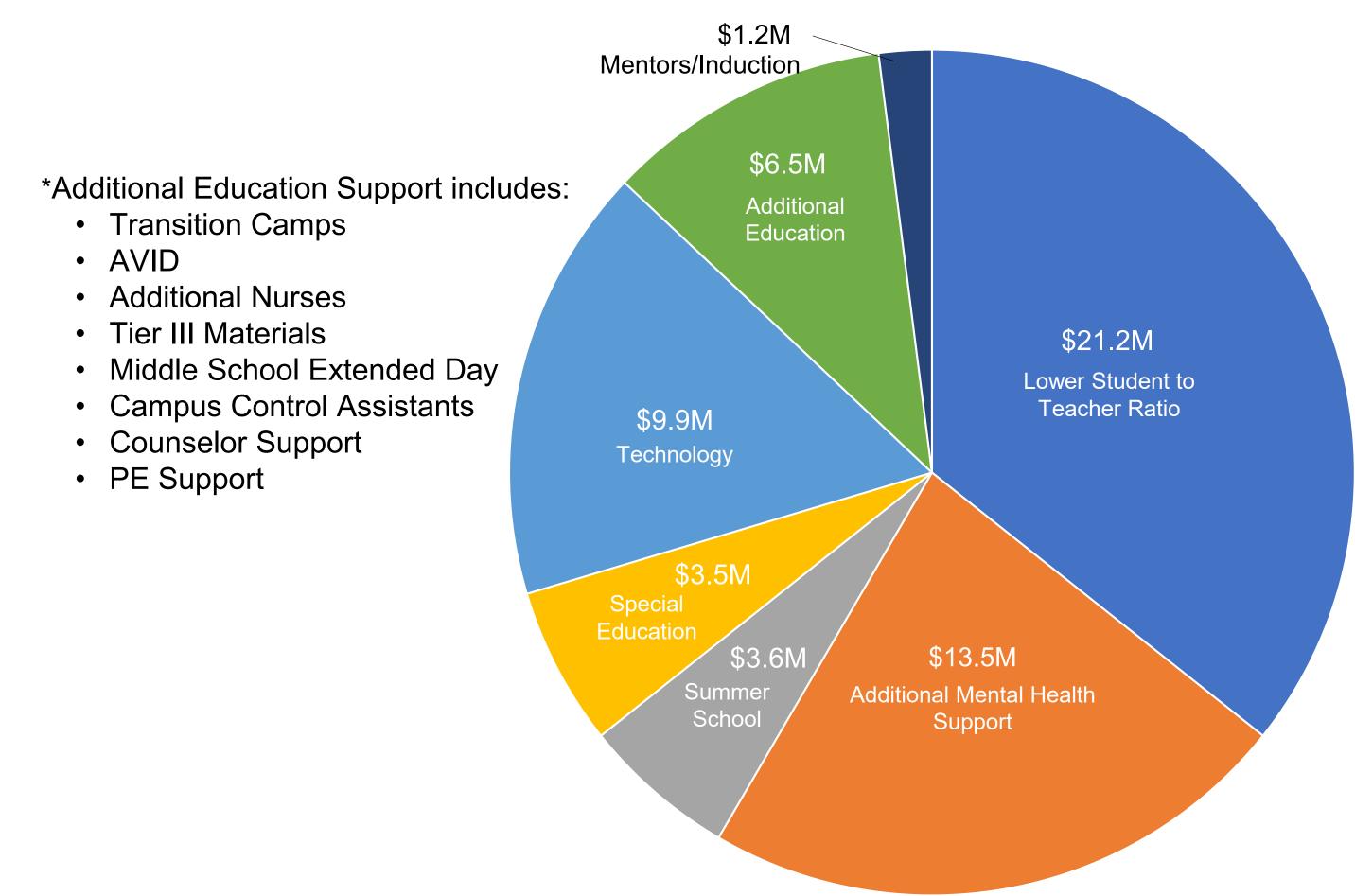
^{*} Amount exceeds available funding by approximately \$6.4 million

Planned One-Time Expenditures By Year \$53M - \$37.2M remaining

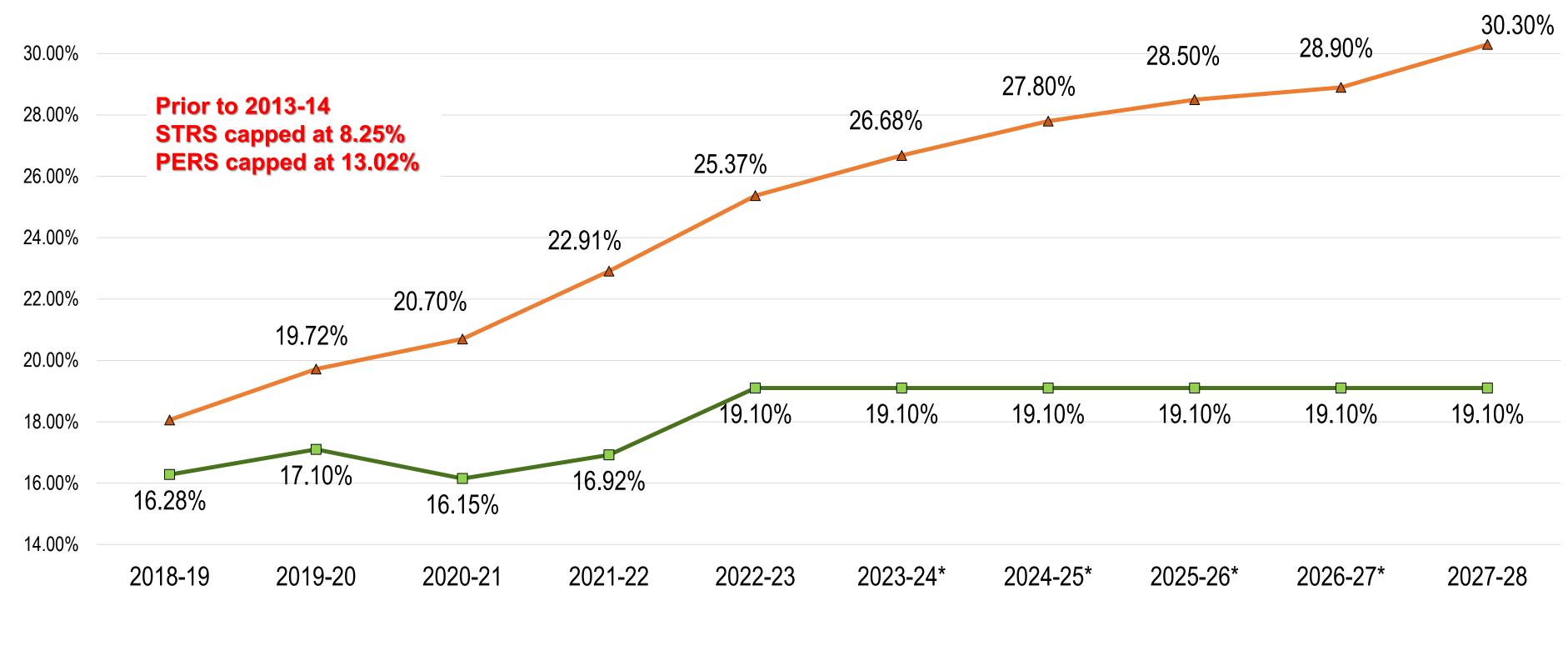


Given the significance of the one-time funding, districts will need to ensure an exit strategy as one-time funds cannot be used to fund ongoing programs and/or costs...

Distribution of One-Time Funds



STRS and PERS Rates

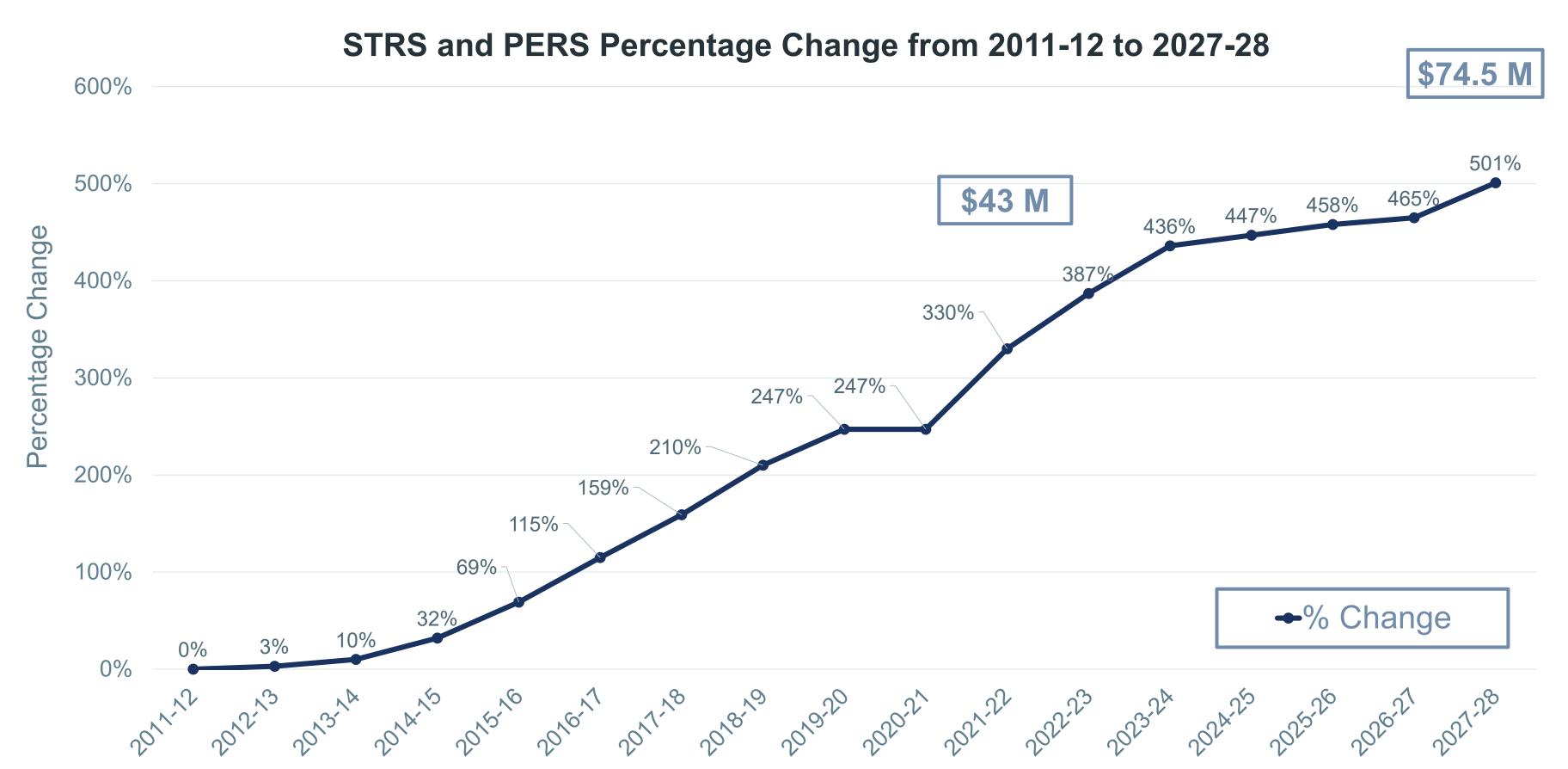


^{*} STRS has the authority to increase the rate to 20.10% if necessary

-STRS

→PERS

STRS & PERS Projected Increases



Next Steps

- May, 2024
 - Share Plan with Stakeholder Groups
 - Continue to review and revise plan based on input
- Mid-May Governor will release 2024-25 May Revise
- June 11, 2024
 - 2024-25 LCAP Public Hearing
 - 2024-25 Budget Public Hearing
- June 25, 2024
 - 2024-25 LCAP Adoption
 - 2024-25 Budget Adoption



Thank You!